104TH CONGRESS 1ST SESSION

S. 797

To provide assistance to States and local communities to improve adult education and family literacy, to help achieve the National Educational Goals for all citizens, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 11 (legislative day, May 1), 1995

Mr. Kennedy introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

A BILL

To provide assistance to States and local communities to improve adult education and family literacy, to help achieve the National Educational Goals for all citizens, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Adult Education and
- 4 Family Literacy Reform Act of 1995".

1 TITLE I—AMENDMENT TO THE ADULT

- 2 EDUCATION ACT AMENDMENT
- 3 Section 1. The Adult Education Act (20 U.S.C.
- 4 1201 et seq.; hereinafter referred to as "the Act") is
- 5 amended in its entirety to read as follows:
- 6 "SHORT TITLE; TABLE OF CONTENTS
- 7 "Sec. 101. (a) SHORT TITLE.—This Act may be
- 8 cited as the 'Adult Education and Family Literacy Act'.
- 9 "(b) Table of Contents.—The table of contents
- 10 for this Act is as follows:

"TABLE OF CONTENTS

- "Sec. 1. Short title; table of contents.
- "Sec. 2. Findings; purpose.
- "Sec. 3. Authorization of appropriations.

"TITLE I—ADULT EDUCATION AND FAMILY LITERACY

- "Sec. 101. Program authority; priorities.
- "Sec. 102. State grants for adult education and family literacy.
- "Sec. 103. State leadership activities.
- "Sec. 104. Even Start Family Literacy Program.
- "Sec. 105. State administration.
- "Sec. 106. State plan.
- "Sec. 107. Subgrants to eligible applicants.
- "Sec. 108. Applications from eligible applicants.
- "Sec. 109. State performance goals and indicators.
- "Sec. 110. Evaluation, improvement, and accountability.
- "Sec. 111. Allotments; reallotment.

"TITLE II—NATIONAL LEADERSHIP

- "Sec. 201. National leadership activities.
- "Sec. 202. Awards for national excellence.
- "Sec. 203. National Institute for Literacy.

"TITLE III—GENERAL PROVISIONS

- "Sec. 301. Waivers.
- "Sec. 302. Definitions.

1	"FINDINGS; PURPOSE
2	"SEC. 2. (a) FINDINGS.—The Congress finds the fol-
3	lowing:
4	"(1) Our Nation's well-being is dependent or
5	the knowledge, skills, and abilities of all of its citi-
6	zens.
7	"(2) Advances in technology and changes in the
8	workplace are rapidly increasing the knowledge and
9	skill requirements for workers.
10	"(3) Our social cohesion and success in combat-
11	ting poverty, crime, and disease also depend on the
12	Nation's having an educated citizenry.
13	"(4) The success of State and local educational
14	reforms supported by the Goals 2000: Educate
15	America Act and other programs that State and
16	local communities are implementing requires that
17	parents be well educated and possess the ability to
18	be a child's first and most continuous teacher.
19	"(5) There is a strong relationship between
20	educational attainment and welfare dependence
21	Adults with very low levels of literacy are ten times
22	as likely to be poor as those with high levels of lit-
23	eracy.
24	"(6) Studies, including the National Adult Lit-
25	eracy Survey, have found that more than one-fifth of

- American adults demonstrate very low literacy skills that make it difficult for them to enter high-skill, high-wage jobs, to assist effectively in their children's education, or to carry out their responsibilities as citizens.
 - "(7) National studies have also shown that existing federally supported adult education programs have assisted many adults in acquiring basic literacy skills, learning English, or acquiring a high school diploma (or its equivalent), and family literacy programs have shown great potential for breaking the intergenerational cycle of low literacy and having a positive effect on later school performance and high school completion, especially for children from low-income families.
 - "(8) Current adult education programs, however, are often narrowly focused on specific populations or methods of service delivery, have conflicting or overlapping requirements, and are not administered in an integrated manner, thus inhibiting the capacity of State and local officials to implement programs that meet the needs of individual States and localities.
 - "(9) The President's GI Bill for America's Workers, of which this Act is a key component, will

help strengthen the capacity of States, educational institutions, and businesses, working together, to upgrade the skills and literacy levels of youth and adults.

"(10) The Federal Government can, through a performance partnership with States and localities based on clear State-developed goals and indicators, increased State and local flexibility, improved accountability and incentives for performance, and enhanced consumer choice and information, assist States and localities with the improvement and expansion of their adult education and family literacy programs.

"(11) The Federal Government can also assist States and localities by carrying out research, development, demonstration, dissemination, evaluation, capacity-building, data collection, professional development, and technical assistance activities that support State and local efforts to implement successfully services and activities that are funded under this Act, as well as adult education and family literacy activities supported with non-Federal resources.

24 "(b) PURPOSE.—(1) It is the purpose of this Act to 25 create a performance partnership with States and local-

1	ities for the provision of adult education and family lit-
2	eracy services so that, as called for in the National Edu-
3	cation Goals, all adults who need such services will, as ap-
4	propriate, be able to—
5	"(A) become literate and obtain the knowledge
6	and skills needed to compete in a global economy
7	and exercise the rights and responsibilities of citizen-
8	ship;
9	"(B) complete a high school education;
10	"(C) become and remain actively involved in
11	their children's education in order to ensure their
12	children's readiness for, and success in, school.
13	"(2) This purpose shall be pursued through—
14	"(A) building on State and local education re-
15	forms supported by the Goals 2000: Educate Amer-
16	ica Act and other Federal and State legislation;
17	"(B) consolidating numerous Federal adult edu-
18	cation and literacy programs into a single, flexible
19	grant;
20	"(C) tying local programs to challenging State-
21	developed performance goals that are consistent with
22	the purpose of this Act;
23	"(D) holding States and localities accountable
24	for achieving such goals;

- "(E) building program quality though such measures as encouraging greater use of new technologies in adult education and family literacy programs and better professional development of educators working in those programs;
 - "(F) integrating adult education and family literacy programs with States' school-to-work opportunities systems, career preparation education services and activities, job training programs, early childhood and elementary school programs, and other related activities; and
 - "(G) supporting the improvement of State and local activities through nationally significant efforts in research, development, demonstration, dissemination, evaluation, capacity-building, data collection, professional development, and technical assistance.
- 17 "AUTHORIZATION OF APPROPRIATIONS
- 18 "Sec. 3. (a) State Grants for Adult Education
- 19 AND FAMILY LITERACY.—For the purpose of carrying out
- 20 this Act there are authorized to be appropriated
- 21 \$490,487,000 for fiscal year 1996 and such sums as may
- 22 be necessary for each of the fiscal years 1997 through
- 23 2005.

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- 24 "(b) RESERVATIONS.—(1) Except as provided in
- 25 paragraph (2), from the amount appropriated for any fis-
- 26 cal year under subsection (a), the Secretary may reserve—

1	"(A) not more than 5 percent to carry out sec-
2	tion 202;
3	"(B) not more than 3 percent to carry out sec-
4	tions 201 and 203; and
5	"(C) not more than \$5,000,000 for Even Start
6	family literacy programs for migratory families and
7	Indian families under section 104(c).
8	"(2) The Secretary may reserve funds under para-
9	graph (1)(A) beginning in fiscal year 1998.
10	"TITLE I—ADULT EDUCATION AND FAMILY
11	LITERACY
12	"PROGRAM AUTHORITY; PRIORITIES
13	"Sec. 101. (a) Program Authorized.—In order to
14	prepare adults for family, work, citizenship, and job train-
15	ing, and adults and their children for success in future
16	learning, funds under this title shall be used to support
17	the development, implementation, and improvement of
18	adult education and family literacy programs at the State
19	and local levels.
20	"(b) Program Priorities.—In using funds under
21	this title, States and local recipients shall give priority
22	to—
23	"(1) services and activities designed to ensure
24	that all adults have the opportunity to achieve to
25	challenging State performance standards for literacy

1	proficiency, including basic literacy, English lan-
2	guage proficiency, and completion of high school or
3	its equivalent;
4	"(2) services and activities designed to enable
5	parents to prepare their children for school, enhance
6	their children's language and cognitive abilities, and
7	promote their own career advancement; and
8	"(3) adult education and family literacy pro-
9	grams that—
10	"(A) are built on a strong foundation of
11	research and effective educational practices;
12	"(B) effectively employ advances in tech-
13	nology, as well as learning in the context of
14	family, work, and the community;
15	"(C) are staffed by well-trained instruc-
16	tors, counselors, and administrators;
17	"(D) are of sufficient intensity and dura-
18	tion for participants to achieve substantial
19	learning gains;
20	"(E) establish strong links with elementary
21	and secondary schools, postsecondary institu-
22	tions, one-stop career centers, job-training pro-
23	grams, and social service agencies; and
24	"(F) offer flexible schedules and, when
25	necessary, support services to enable people, in-

1	cluding adults with disabilities or other special
2	needs, to attend and complete programs.
3	"STATE GRANTS FOR ADULT EDUCATION AND FAMILY
4	LITERACY
5	"SEC. 102. (a) STATE GRANT.—From the funds
6	available for State grants under section 3 for each fiscal
7	year, the Secretary shall, in accordance with section 111
8	make a grant to each State that has an approved State
9	plan under section 106, to assist that State in developing
10	implementing, and improving adult education and family
11	literacy programs within the State.
12	"(b) Reservation of Funds.—From the amount
13	awarded to a State for any fiscal year under subsection
14	(a), the State—
15	"(1) may use up to 5 percent, or \$80,000
16	whichever is greater, for the cost of administering its
17	program under this title;
18	"(2) may use up to 10 percent for leadership
19	activities under section 103;
20	"(3)(A) may, beginning in fiscal year 1998, use
21	up to 5 percent for financial incentives or awards to
22	one or more eligible recipients in recognition of—
23	"(i) exemplary quality or innovation in
24	adult education or family literacy services and
25	activities: or

"(ii) exemplary services and activities for 1 individuals who are most in need of such serv-2 ices and activities, or are hardest to serve, such 3 as adults with disabilities or other special 4 needs; or "(iii) both. 6 "(B) The incentives or awards made under sub-7 paragraph (A) shall be determined by the State 8 through a peer review process, using the perform-9 10 ance goals and indicators described in section 109 11 and, if appropriate, other criteria; and "(4) shall use the remainder for subgrants to 12 13 eligible applicants under section 107, except that at 14 least 25 percent of the remainder shall be used for 15 Even Start family literacy programs under section 104, unless the State demonstrates in its State plan 16 17 under section 106, to the satisfaction of the Sec-18 retary, that it will otherwise meet the needs of indi-19 viduals in the State for family literacy programs in 20 a manner that is consistent with the purpose of this 21 Act. 22 "(c) Federal Share.—(1) The Federal share of ex-

penditures to carry out a State plan under section 106

shall be paid from the State's grant under subsection (a).

- 1 "(2) The Federal share shall be no greater than 75
- 2 percent of the cost of carrying out the State plan for each
- 3 fiscal year, except that with respect to Guam, American
- 4 Samoa, the Virgin Islands, and the Northern Mariana Is-
- 5 lands the Federal share may be 100 percent.
- 6 "(3) The State's share of expenditures to carry out
- 7 a State plan submitted under section 106 may be in cash
- 8 or in kind, fairly evaluated, and may include only non-
- 9 Federal funds that are used for adult education and family
- 10 literacy activities in a manner that is consistent with the
- 11 purpose of this Act.
- 12 "(d) Maintenance of Effort.—(1) A State may
- 13 receive funds under this title for any fiscal year only if
- 14 the Secretary finds that the aggregate expenditures of the
- 15 State for adult education and family literacy by such State
- 16 for the preceding fiscal year were not less than 90 percent
- 17 of such aggregate expenditures for the second preceding
- 18 fiscal year.
- 19 "(2) The Secretary shall reduce the amount of the
- 20 allocation of funds under section 111 for any fiscal year
- 21 in the exact proportion to which a State fails to meet the
- 22 requirement of paragraph (1) by falling below 90 percent
- 23 of the aggregate expenditures for adult education and
- 24 family literacy for the second preceding fiscal year.

1	"(3) The Secretary may waive the requirements of
2	this subsection if the Secretary determines that a waiver
3	would be equitable due to exceptional or uncontrollable cir-
4	cumstances, such as a natural disaster or a precipitous
5	decline in the financial resource of the State.
6	"(4) No lesser amount of State expenditures under
7	paragraphs (2) and (3) may be used for computing the
8	effort required under paragraph (1) for subsequent years.
9	"STATE LEADERSHIP ACTIVITIES
10	"Sec. 103. (a) State Leadership.—Each State
11	that receives a grant under section 102(a) for any fiscal
12	year shall use funds reserved for State leadership under
13	section $102(b)(2)$ to conduct activities of Statewide signifi-
14	cance that develop, implement, or improve programs of
15	adult education and family literacy, consistent with its
16	State plan under section 106.
17	"(b) Uses of Funds.—States shall use funds under
18	subsection (a) for one or more of the following—
19	"(1) professional development and training;
20	"(2) disseminating curricula for adult education
21	and family literacy programs;
22	"(3) monitoring and evaluating the quality of,
23	and improvement in, services and activities con-
24	ducted with assistance under this title, including es-
25	tablishing performance goals and indicators under

1	section 109(a), in order to assess program quality
2	and improvement;
3	"(4) establishing State content standards for
4	adult education and family literacy programs;
5	"(5) establishing challenging State performance
6	standards for literacy proficiency;
7	"(6) promoting the integration of literacy in-
8	struction and occupational skill training, and link-
9	ages with employers;
10	"(7) promoting the use of and acquiring in-
11	structional and management software and tech-
12	nology;
13	"(8) establishing or operating State or regional
14	adult literacy resource centers;
15	"(9) developing and participating in networks
16	and consortia of States that seek to establish and
17	implement adult education and family literacy pro-
18	grams that have significance to the State or region,
19	and may have national significance; and
20	"(10) other activities of Statewide significance
21	that promote the purposes of this Act.
22	"EVEN START FAMILY LITERACY PROGRAMS
23	"SEC. 104. (a) EVEN START GRANTS.—Each State
24	that receives a grant under section 102(a) for any fiscal
25	year shall use funds reserved under section 102(b)(4) to

- award subgrants to partnerships described in subsection
- 2 (b)(5) to carry out Even Start family literacy programs.
- 3 "(b) Program Elements.—An Even Start family
- literacy program shall—
- "(1) provide opportunities (including opportuni-5 6 ties for home-based instructional services) for joint participation by parents or guardians (including par-7 ents or guardians who are within the State's com-8 9 pulsory school attendance age range, so long as a local educational agency provides, or ensures the 10 availability of, their basic education), other family 11 12 members, and children;
 - "(2) provide developmentally appropriate childhood education for children from birth through age seven;
 - "(3) identify and recruit families that are most in need of family literacy services, as indicated by low levels of income and adult literacy (including limited English proficiency), and such other need-related indicators as may be appropriate;
 - "(4) enable participants, including individuals with disabilities or other special needs, to succeed through services and activities designed to meet their needs, such as support services and flexible

25 class schedules: and

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1	"(5) except as provided in subsection (c), be op-
2	erated by a partnership composed of—
3	"(A) one or more local educational agen-
4	cies; and
5	"(B) one or more community-based organi-
6	zations, institutions of higher education, private
7	non-profit organizations, or public agencies (in-
8	cluding correctional institutions or agencies)
9	other than local educational agencies.
10	"(c) Migratory and Indian Families.—From
11	funds reserved under section $3(b)(1)(C)$ for any fiscal
12	year, the Secretary shall, under such terms and conditions
13	as the Secretary shall establish, support Even Start family
14	literacy programs through grants to, or cooperative agree-
15	ments with—
16	"(1) eligible applicants under section 107(b) for
17	migratory families; and
18	"(2) Indian tribes and tribal organizations for
19	Indian families.
20	"STATE ADMINISTRATION
21	"Sec. 105. (a) Designated State Agency or
22	AGENCIES.—A State desiring to receive a grant under sec-
23	tion 102(a) shall, consistent with State law, designate an
24	education agency or agencies that shall be responsible for
25	the administration of services and activities under this
26	title, including—

- 1 "(1) the development, submission, and imple-2 mentation of the State plan;
- "(2) consultation with other appropriate agencies, groups, and individuals that are involved in, or interested in, the development and implementation of programs assisted under this title, such as business, industry, labor organizations, and social service agencies; and
- 9 "(3) coordination with other State and Federal 10 education, training, employment, and social service 11 programs, and one-stop career centers.
- 12 "(b) STATE-IMPOSED REQUIREMENTS.—Whenever a
- 13 State imposes any rule or policy relating to the adminis-
- 14 tration and operation of programs funded by this title (in-
- 15 cluding any rule or policy based on State interpretation
- 16 of any Federal law, regulation, or guideline), it shall iden-
- 17 tify the rule or policy as a State-imposed requirement.
- 18 "STATE PLAN
- 19 "Sec. 106. (a) Five-Year Plans.—(1) Except as
- 20 provided in subsection (f), each State desiring to receive
- 21 a grant under this title for any fiscal year shall submit
- 22 to, or have on file with, the Secretary a five-year State
- 23 plan in accordance with this section. Each State plan sub-
- 24 mitted to the Secretary shall be approved by the des-
- 25 ignated State agency or agencies under section 105(a).

- 1 "(2) The State may submit its State plan as part
- 2 of a comprehensive plan that includes State plan provi-
- 3 sions under one or more of the following statutes: section
- 4 14302 of the Elementary and Secondary Education Act
- 5 of 1965; the Carl D. Perkins Career Preparation Edu-
- 6 cation Act of 1995; the Goals 2000: Educate America Act;
- 7 the Job Training Partnership Act, and the School-to-Work
- 8 Opportunities Act of 1994.
- 9 "(b) Plan Assessment.—In developing its State
- 10 plan, and any revisions to the State plan under subsection
- 11 (e), the State shall base its plan or revisions on a recent,
- 12 objective assessment of—
- 13 "(1) the needs of individuals in the State for
- adult education and family literacy programs, in-
- 15 cluding individuals most in need or hardest to serve
- 16 (such as educationally disadvantaged adults and
- families, recent immigrants, individuals with limited
- 18 English proficiency, incarcerated individuals, home-
- less individuals, recipients of public assistance, and
- individuals with disabilities);
- 21 "(2) the capacity of programs and providers to
- meet those needs, taking into account the priorities
- under section 101 and the State's performance goals
- under section 109(a).

1	"(c) Public Participation.—In developing its
2	State plan, and any revisions under subsection (e), the
3	State shall consult widely with individuals, agencies, orga-
4	nizations, and institutions in the State that have an inter-
5	est in the provision and quality of adult education and
6	family literacy, including—
7	"(1) individuals who currently participate, or
8	who want to participate, in adult education and fam-
9	ily literacy programs;
10	"(2) practitioners and experts in adult edu-
11	cation and family literacy, social services, and
12	workforce development; and
13	"(3) representatives of business and labor.
14	"(d) Plan Contents.—The plan shall be in such
15	form and contain such information and assurances as the
16	Secretary may require, and shall include—
17	"(1) a summary of the methods used to conduct
18	the assessment under subsection (b) and the find-
19	ings of that assessment;
20	"(2) a description of how, in addressing the
21	needs identified in the State's assessment, funds
22	under this title will be used to establish adult edu-
2223	under this title will be used to establish adult edu- cation and family literacy programs, or improve or

- quality learning outcomes, including measurable learning gains, for individuals in such programs;
 - "(3) a statement of the State's performance goals and indicators established under section 109, or, in the first plan, a description of how the State will establish such performance goals and indicators;
 - "(4) a description of the criteria the State will use to award funds under this title to eligible applicants under section 107, including how the State will ensure that its selection of applicants to operate programs assisted under this title will reflect the findings of program evaluations carried out under section 110(a);
 - "(5) a description of how the State will integrate services and activities under this Act, including planning and coordination of programs, with those of other agencies, institutions, and organizations involved in adult education and family literacy, such as the public school system, early childhood education programs, social service agencies, business, labor unions, libraries, institutions of higher education, public health authorities, vocational education and special education programs, one-stop career centers, and employment or training programs,

1	in order to ensure effective use of funds and to avoid
2	duplication of services;
3	"(6) a description of the leadership activities
4	the State will carry out under section 103;
5	"(7) any comments the Governor may have on
6	the State plan; and
7	"(8) assurances that—
8	"(A) the State will comply with the re-
9	quirements of this Act and the provisions of the
10	State plan;
11	"(B) the State will use such fiscal control
12	and accounting procedures as are necessary for
13	the proper and efficient administration of this
14	title; and
15	"(C) programs funded under this title will
16	be of such size, scope, and quality as to give re-
17	alistic promise of furthering the purpose of this
18	Act.
19	"(e) Plan Revisions.—When changes in conditions
20	or other factors require substantial modifications to an ap-
21	proved State plan, the designated State agency or agencies
22	shall submit a revision to the plan to the Secretary. Such
23	a revision shall be approved by the designated State agen-
24	cy or agencies.

- 1 "(f) Planning Year.—(1) For fiscal year 1996
- 2 only, a State may submit a one year State plan to the
- 3 Secretary that either satisfies the specific requirements of
- 4 this section or describes how the State will complete the
- 5 development of its State plan with respect to those specific
- 6 requirements within the following year. A State may use
- 7 funds reserved under section 102(b)(2) to complete the de-
- 8 velopment of its State plan.
- 9 "(2) A one year State plan under this subsection
- 10 shall—
- 11 "(A) be developed in accordance with subsection
- 12 (c); and
- 13 "(B) contain the assurances described in sub-
- 14 section (d)(8).
- 15 "(3) In order to receive a grant under section 102(a)
- 16 for fiscal year 1997, a State that submits a one year State
- 17 plan under this subsection shall submit a four year State
- 18 plan that covers fiscal year 1997 and the three succeeding
- 19 fiscal years.
- 20 "(g) Consultation.—The designated State agency
- 21 or agencies shall—
- 22 "(1) submit the State plan, and any revision to
- the State plan, to the Governor for review and com-
- 24 ment; and

- 1 "(2) ensure that any comments the Governor
- 2 may have are included with the State plan, or revi-
- 3 sion, when the State plan, or revision, is submitted
- 4 to the Secretary.
- 5 "(h) PLAN APPROVAL.—(1) The Secretary shall ap-
- 6 prove a State plan, or a revision to an approved State
- 7 plan, if it meets the requirements of this section and is
- 8 of sufficient quality to meet the purpose of this Act, and
- 9 shall not finally disapprove a State plan, or a revision to
- 10 an approved State plan, except after giving the State rea-
- 11 sonable notice and an opportunity for a hearing.
- 12 "(2) The Secretary shall establish a peer review proc-
- 13 ess to make recommendations regarding approval of State
- 14 plans and revisions to the State plans.
- 15 "SUBGRANTS TO ELIGIBLE APPLICANTS
- 16 "Sec. 107. (a) AUTHORITY.—(1) From funds avail-
- 17 able under section 102(b)(4), States shall make subgrants
- 18 to eligible applicants under subsection (b) to develop, im-
- 19 plement, and improve adult education and family literacy
- 20 programs within the State.
- 21 "(2) To the extent practicable, States shall make
- 22 multi-year subgrants under this section.
- 23 "(b) ELIGIBILITY.—(1) Except as provided for
- 24 subgrants for Even Start family literacy programs under
- 25 section 104, the following entities shall be eligible to apply
- 26 to the State for a subgrant under this section:

1	"(A) local educational agencies;
2	"(B) community-based organizations;
3	"(C) institutions of higher education;
4	"(D) public and private nonprofit agencies (in-
5	cluding State and local welfare agencies, corrections
6	agencies, public libraries, and public housing au-
7	thorities); and
8	"(E) consortia of such agencies, organizations,
9	institutions, or partnerships, including consortia that
10	include one or more for-profit agencies, organiza-
11	tions, or institutions, if such agencies, organizations,
12	or institutions can make a significant contribution to
13	attaining the objectives of this Act.
14	"(2) Each State receiving funds under this title shall
15	ensure that all eligible applicants described under sub-
16	section (b)(1) receive equitable consideration for subgrants
17	under this section.
18	"APPLICATIONS FROM ELIGIBLE APPLICANTS
19	"SEC. 108. (a) APPLICATION.—Any eligible applicant
20	under sections 104(a) or 107(b)(1) that desires a subgrant
21	under this title shall submit an application to the State
22	containing such information and assurances as the State
23	may reasonably require, including—
24	"(1) a description of the applicant's current
25	adult education and family literacy programs, if any:

1	"(2) a description of how funds awarded under
2	this title will be spent;
3	"(3) a description of how the applicant's pro-
4	gram will help the State address the needs identified
5	in the State's assessment under section $106(b)(1)$;
6	"(4) the projected goals of the applicant with
7	respect to participant recruitment, retention, and
8	educational achievement, and how the applicant will
9	measure and report to the State regarding the infor-
10	mation required in section 110(a); and
11	"(5) any cooperative arrangements the appli-
12	cant has with others (including arrangements with
13	social service agencies, one-stop career centers, busi-
14	ness, industry, and volunteer literacy organizations)
15	that have been made to deliver adult education and
16	family literacy programs.
17	"(b) Funding.—In determining which applicants re-
18	ceive funds under this title, the State shall—
19	"(1) give preference to those applicants that
20	serve local areas with high concentrations of individ-
21	uals in poverty or with low levels of literacy (includ-
22	ing English language proficiency), or both; and
23	"(2) consider—
24	"(A) the results of the evaluations required
25	under section 110(a), if any; and

1	"(B) the degree to which the applicant will
2	coordinate with and utilize other literacy and
3	social services available in the community.
4	"STATE PERFORMANCE GOALS AND INDICATORS
5	"Sec. 109. (a) State-Established Performance
6	GOALS AND INDICATORS.—Any State desiring to receive
7	a grant under section 102(a), in consultation with individ-
8	uals, agencies, organizations, and institutions described in
9	section 106(c), shall—
10	"(1) identify performance goals that define the
11	level of student achievement to be attained by adult
12	education and family literacy programs, and express
13	such goals in an objective, quantifiable, and measur-
14	able form;
15	"(2) identify performance indicators that State
16	and local recipients will use in measuring or assess-
17	ing progress toward achieving such goals; and
18	"(3) by July 1, 1997, ensure that the State
19	performance indicators include, at least—
20	"(A) achievement in linguistic skills, in-
21	cluding English language skills;
22	"(B) receipt of a high school diploma or its
23	equivalent;
24	"(C) entry into a postsecondary school, job
25	training program, employment, or career ad-
26	vancement: and

"(D) successful transition of children to 1 school. 2 3 "(b) Transition.—Except as provided in subsection 4 (a) (3), each State receiving funds under this title may continue to use the indicators of program quality it developed under section 331(a)(2) of the Adult Education Act as in effect before the date of enactment of the Adult Education and Family Literacy Reform Act of 1995, to the extent 8 that they are consistent with the State's performance 10 goals. "(c) TECHNICAL ASSISTANCE.—The Secretary shall 11 provide technical assistance to States regarding the development of the State's performance goals and indicators under subsection (a). Notwithstanding any other provision of law, the Secretary may use funds reserved under section 15 3(b)(1)(B) to provide technical assistance under this sec-17 tion. "EVALUATION, IMPROVEMENT, AND ACCOUNTABILITY 18 "SEC. 110. (a) LOCAL EVALUATION.—Each recipient 19 of a subgrant under this title shall biennially evaluate, using the performance goals and indicators established 22 under section 109, the programs supported under this title and report to the State regarding the effectiveness of its 23 programs in addressing the priorities under section 101 and the needs identified in the State assessment under

section 106(b)(1).

- 1 "(b) IMPROVEMENT ACTIVITIES.—If a State deter-2 mines, based on the applicable performance goals and indi-
- 2 mines, bused on the applicable performance goals and mar
- 3 cators established under section 109 and the evaluations
- 4 under subsection (a), that a subgrant recipient is not mak-
- 5 ing substantial progress in achieving the purpose of this
- 6 Act, the State may work jointly with the local recipient
- 7 to develop an improvement plan. If, after not more than
- 8 two years of implementation of the improvement plan, the
- 9 State determines that the recipient is not making substan-
- 10 tial progress, the State shall take whatever corrective ac-
- 11 tion it deems necessary, which may include termination
- 12 of funding or the implementation of alternative service ar-
- 13 rangements, consistent with State law. The State shall
- 14 take corrective action under the preceding sentence only
- 15 after it has provided technical assistance to the recipient
- 16 and shall ensure that any corrective action it takes allows
- 17 for continued services and activities to the recipient's stu-
- 18 dents.
- 19 "(c) STATE REPORT.—The State shall biennially re-
- 20 port to the Secretary on the quality and effectiveness of
- 21 the adult education and family literacy programs funded
- 22 through its subgrants under this title, based on the per-
- 23 formance goals and indicators under section 109(a) and
- 24 the needs identified in the State assessment under section
- 25 106(b)(1).

- 1 "(d) TECHNICAL ASSISTANCE.—If the Secretary de-
- 2 termines that the State is not properly implementing its
- 3 responsibilities under subsection (b), or is not making sub-
- 4 stantial progress in meeting the purpose of this Act, based
- 5 on its performance goals and indicators under section
- 6 109(a), the Secretary shall work with the State to imple-
- 7 ment improvement activities.
- 8 "(e) WITHHOLDING OF FEDERAL FUNDS.—If, after
- 9 a reasonable time, but not earlier than one year after im-
- 10 plementing activities described in subsection (d), the Sec-
- 11 retary determines that the State is not making sufficient
- 12 progress, based on its performance goals and indicators
- 13 under section 109(a), the Secretary shall, after notice and
- 14 opportunity for a hearing, withhold from the State all, or
- 15 a portion, of the State's allotment under this title. The
- 16 Secretary may use funds withheld under the preceding
- 17 sentence to provide, through alternative arrangements,
- 18 services and activities within the State that meet the pur-
- 19 poses of this Act.
- 20 "ALLOTMENTS; REALLOTMENT
- 21 "Sec. 111. (a) Allotment to States.—(1) Sub-
- 22 ject to subsection (b), from the funds available under sec-
- 23 tion 102(a) for each fiscal year, the Secretary shall allot
- 24 to each State—
- 25 "(A) a sum that bears the same ratio to one-
- half that amount as the number of individuals in the

- 1 State who are 16 years of age or older and not en-
- 2 rolled, or required to be enrolled, in secondary school
- and who do not possess a high school diploma or its
- 4 equivalent, bears to the number of such individuals
- 5 in all the States; and
- 6 "(B) a sum that bears the same ratio to one-
- 7 half that amount as the number of individuals in the
- 8 State who are 18 years of age or older and who are
- 9 living at or below poverty bears to the number of
- such individuals in all the States.
- 11 "(2)(A) The Secretary shall allot to the Common-
- 12 wealth of Puerto Rico an amount equal to 2.95 percent
- 13 of the funds available under section 102(a) for each fiscal
- 14 year.
- 15 "(B) For the purpose of this subsection, the term
- 16 'State' shall be deemed to exclude the Commonwealth of
- 17 Puerto Rico.
- 18 "(3) The numbers of individuals specified in para-
- 19 graph (1) shall be determined by the Secretary on the
- 20 basis of the latest estimates available to the Department
- 21 that are satisfactory to the Secretary.
- "(b) Hold-Harmless.—(1) Notwithstanding any
- 23 other provision of law and subject to paragraph (2)—
- 24 "(A) for fiscal year 1996, no State shall receive
- under title I of this Act less than 90 percent of the

- sum of the payments made to the State for the fiscal
- 2 year 1995 for programs authorized by section 313 of
- 3 the Adult Education Act, section 1202 of the Ele-
- 4 mentary and Secondary Education Act of 1965, and
- sections 202(c)(1)(C) and 262(c)(1)(C) of the Job
- 6 Training Partnership Act, as they were in effect
- 7 prior to the enactment of the Adult Education and
- 8 Family Literacy Reform Act of 1995; and
- 9 "(B) for fiscal year 1997, no State shall receive
- under title I of this Act less than 90 percent of the
- amount it received under title I for fiscal year 1996.
- 12 "(2) If for any fiscal year the amount available for
- 13 allotment under this section is insufficient to satisfy the
- 14 provisions of paragraph (1), the Secretary shall ratably
- 15 reduce the payments to all States for such services and
- 16 activities as necessary.
- 17 "(c) Reallotment.—If the Secretary determines
- 18 that any amount of a State's allotment under this section
- 19 for any fiscal year will not be required for carrying out
- 20 the program for which such amount has been allotted, the
- 21 Secretary shall make such amount available for reallot-
- 22 ment to one or more other States on a basis that the Sec-
- 23 retary determines would best serve the purposes of this
- 24 Act. Any amount reallotted to a State under this sub-

- 1 section shall be deemed to be part of its allotment for the
- 2 fiscal year in which it is obligated.
- 3 "(d) Report.—The Secretary shall, by September
- 4 30, 2000—
- 5 "(1) conduct a study to determine the availabil-
- 6 ity and reliability of statistical data on the number
- 7 of immigrants and limited English proficient individ-
- 8 uals in each State; and
- 9 "(2) report to the Congress on the feasibility
- and advisability of including such populations as fac-
- tors in the formula under subsection (a) (1).
- 12 "TITLE II NATIONAL LEADERSHIP
- 13 "NATIONAL LEADERSHIP ACTIVITIES
- "SEC. 201. (a) AUTHORITY.—From the amount re-
- 15 served under section 3(b)(1)(B) for any fiscal year, the
- 16 Secretary is authorized to establish a program of national
- 17 leadership and evaluation activities to enhance the quality
- 18 of adult education and family literacy nationwide.
- 19 "(b) Method of Funding.—The Secretary may
- 20 carry out national leadership and evaluation activities di-
- 21 rectly or through grants, contracts, and cooperative agree-
- 22 ments.
- "(c) Uses of Funds.—Funds used under this sec-
- 24 tion may be used for—
- 25 "(1) research and development;

1	"(2) demonstration of model and innovative
2	programs;
3	"(3) dissemination;
4	"(4) evaluations and assessments, including
5	independent assessments of services and activities
6	assisted under this Act and of the condition and
7	progress of literacy in the United States;
8	"(5) capacity building at the State and local
9	levels;
10	"(6) data collection;
11	"(7) professional development;
12	"(8) technical assistance; and
13	"(9) other activities designed to enhance the
14	quality of adult education and family literacy nation-
15	wide.
16	"AWARDS FOR NATIONAL EXCELLENCE
17	"SEC. 202. The Secretary may, from the amount re-
18	served under section 3(b)(1)(A) for any fiscal year after
19	fiscal year 1997, and through a peer review process, make
20	performance awards to one or more States that have-
21	"(1) exceeded in an outstanding manner their
22	performance goals under section 109(a);
23	"(2) made exemplary progress in developing,
24	implementing, or improving their adult education
25	and family literacy programs in accordance with the
26	priorities described in section 101; or

1	"(3) provided exemplary services and activities
2	for those individuals within the State who are most
3	in need of adult education and family literacy serv-
4	ices, or are hardest to serve.
5	"NATIONAL INSTITUTE FOR LITERACY
6	"Sec. 203. (a) Purpose.—The National Institute
7	for Literacy shall—
8	"(1) provide national leadership;
9	"(2) coordinate literacy services; and
10	"(3) be a national resource for adult education
11	and family literacy, by providing the best and most
12	current information available and supporting the
13	creation of new ways to offer improved services.
14	"(b) Establishment.—(1) There shall be a Na-
15	tional Institute for Literacy (in this section referred to as
16	the "Institute"). The Institute shall be administered
17	under the terms of an interagency agreement entered into
18	by the Secretary with the Secretary of Labor and the Sec-
19	retary of Health and Human Services (in this section re-
20	ferred to as the "Interagency Group"). The Secretary may
21	include in the Institute any research and development cen-
22	ter, institute, or clearinghouse established within the De-
23	partment of Education whose purpose is determined by
24	the Secretary to be related to the purpose of the Institute.
25	"(2) The Interagency Group shall consider the rec-
26	ommandations of the National Institute for Literacy Advi-

1	sory Board (the 'Board') under subsection (e) in planning
2	the goals of the Institute and in the implementation of
3	any programs to achieve such goals. The daily operations
4	of the Institute shall be carried out by the Director.
5	"(c) Duties.—(1) In order to provide leadership for
6	the improvement and expansion of the system for delivery
7	of literacy services, the Institute is authorized, to—
8	"(A) establish a national electronic data base of
9	information that disseminates information to the
10	broadest possible audience within the literacy and
11	basic skills field, and that includes—
12	"(i) effective practices in the provision of
13	literacy and basic skills instruction, including
14	the integration of such instruction with occupa-
15	tional skills training;
16	"(ii) public and private literacy and basic
17	skills programs and Federal, State, and local
18	policies affecting the provision of literacy serv-
19	ices at the national, State, and local levels;
20	"(iii) opportunities for technical assistance,
21	meetings, conferences, and other opportunities
22	that lead to the improvement of literacy and
23	basic skills services; and

1	"(iv) a communication network for literacy
2	programs, providers, social service agencies, and
3	students;
4	"(B) coordinate support for the provision of lit-
5	eracy and basic skills services across Federal agen-
6	cies and at the State and local levels;
7	"(C) coordinate the support of research and de-
8	velopment on literacy and basic skills in families and
9	adults across Federal agencies, especially with the
10	Office of Educational Research and Improvement,
11	and carry out basic and applied research and devel-
12	opment on topics that are not being investigated by
13	other organizations or agencies;
14	"(D) collect and disseminate information or
15	methods of advancing literacy that show great prom-
16	ise;
17	"(E) work with the National Education Goals
18	Panel, assist local, State, and national organizations
19	and agencies in making and measuring progress to-
20	wards the National Education Goals, as established
21	by Public Law 103-227;
22	"(F) coordinate and share information with na-
23	tional organizations and associations that are inter-
24	ested in literacy and workforce development; and

- 1 "(G) inform the development of policy with re-
- 2 spect to literacy and basic skills.
- 3 "(2) The Institute may enter into contracts or coop-
- 4 erative agreements with, or make grants to, individuals,
- 5 public or private institutions, agencies, organizations, or
- 6 consortia of such institutions, agencies, or organizations
- 7 to carry out the activities of the Institute. Such grants,
- 8 contracts, or agreements shall be subject to the laws and
- 9 regulations that generally apply to grants, contracts, or
- 10 agreements entered into by Federal agencies.
- 11 "(d) LITERACY LEADERSHIP.—(1) The Institute
- 12 may, in consultation with the Board, award fellowships,
- 13 with such stipends and allowances that the Director con-
- 14 siders necessary, to outstanding individuals pursuing ca-
- 15 reers in adult education or literacy in the areas of instruc-
- 16 tion, management, research, or innovation.
- 17 "(2) Fellowships awarded under this subsection shall
- 18 be used, under the auspices of the Institute, to engage
- 19 in research, education, training, technical assistance, or
- 20 other activities to advance the field of adult education or
- 21 literacy, including the training of volunteer literacy provid-
- 22 ers at the national, State, or local level.
- "(3) The Institute, in consultation with the Board,
- 24 is authorized to award paid and unpaid internships to in-

1	dividuals seeking to assist in carrying out the institute's
2	mission and to accept assistance from volunteers.
3	"(e) National Institute for Literacy Advisory
4	BOARD.—(1)(A) There shall be a National Institute for
5	Literacy Advisory Board (the 'Board'), which shall consist
6	of 10 individuals appointed by the President.
7	"(B) The Board shall comprise individuals who are
8	not otherwise officers or employees of the Federal Govern-
9	ment and who are representative of such entities as—
10	"(i) literacy organizations and providers of lit-
11	eracy services, including nonprofit providers, provid-
12	ers of English as a second language, programs and
13	services, social service organizations, and providers
14	receiving assistance under this Act;
15	"(ii) businesses that have demonstrated interest
16	in literacy programs;
17	"(iii) literacy students, including those with dis-
18	abilities;
19	"(iv) experts in the area of literacy research;
20	"(v) State and local governments; and
21	''(vi) organized labor.
22	"(2) The Board shall—
23	"(A) make recommendations concerning the ap-
24	pointment of the Director and staff of the Institute;
25	and

- 1 "(B) provide independent advice on the oper-
- 2 ation of the Institute.
- 3 "(3)(A) Appointments to the Board made after the
- 4 date of enactment of the 'Adult Education and Family
- 5 Literacy Reform Act of 1995' shall be for three-year
- 6 terms, except that the initial terms for members may be
- 7 established at one, two, or three years in order to establish
- 8 a rotation in which one-third of the members are selected
- 9 each year.
- 10 "(B) Any member appointed to fill a vacancy occur-
- 11 ring before the expiration of the term for which the mem-
- 12 ber's predecessor was appointed shall be appointed only
- 13 for the remainder of that term. A member may serve after
- 14 the expiration of that members' term until a successor has
- 15 taken office.
- 16 "(4) The Chairperson and Vice Chairperson of the
- 17 Board shall be elected by the members.
- 18 "(5) The Board shall meet at the call of the Chair-
- 19 person or a majority of its members.
- 20 "(f) Gifts, Bequests, and Devises.—(1) The In-
- 21 stitute may accept, administer, and use gifts or donations
- 22 of services, money, or property, whether real or personal,
- 23 tangible or intangible.
- 24 "(2) The responsible official shall establish written
- 25 rules setting forth the criteria to be used by the Institute

- 1 in determining whether the acceptance of contributions of
- 2 services, money, or property whether real or personal, tan-
- 3 gible or intangible services would reflect unfavorably upon
- 4 the ability of the Institute or any employee to carry out
- 5 its responsibilities or official duties in a fair and objective
- 6 manner, or would compromise the integrity or the appear-
- 7 ance of the integrity of its programs or any official in-
- 8 volved in those programs.
- 9 "(g) Mails.—The Board and the Institute may use
- 10 the United States mails in the same manner and under
- 11 the same conditions as other departments and agencies of
- 12 the United States.
- 13 "(h) STAFF.—The Interagency Group, after consid-
- 14 ering recommendations made by the Board, shall appoint
- 15 and fix the pay of a Director.
- 16 "(i) Applicability of Certain Civil Service
- 17 LAWS.—The Director and staff of the Institute may be
- 18 appointed without regard to the provisions of title 5,
- 19 United States Code, governing appointments in the com-
- 20 petitive service, and may be paid without regard to the
- 21 provisions of chapter 51 and subchapter III of chapter 53
- 22 of that title relating to classification and General Schedule
- 23 pay rates, except that an individual so appointed may not
- 24 receive pay in excess of the annual rate of basic pay pay-
- 25 able for level IV of the Executive Schedule.

- 1 "(j) Experts and Consultants.—The Institute
- 2 may procure temporary and intermittent services under
- 3 section 3109(b) of title 5, United States Code.
- 4 "(k) Report.—The Institute shall submit a biennial
- 5 report to the Interagency Group and the Congress.
- 6 "(l) Funding.—Any amounts appropriated to the
- 7 Secretary, the Secretary of Labor, the Secretary of Health
- 8 and Human Services, or any other department that par-
- 9 ticipates in the Institute for purposes that the Institute
- 10 is authorized to perform under this section may be pro-
- 11 vided to the Institute for such purposes.
- 12 "TITLE III—GENERAL PROVISIONS
- 13 "WAIVERS
- 14 "Sec. 301. (a)(1) Request for Waiver.—Any
- 15 State may request, on its own behalf or on behalf of a
- 16 local recipient, a waiver by the Secretary of Education,
- 17 the Secretary of the Interior, or the Secretary of Labor,
- 18 as appropriate, of one or more statutory or regulatory pro-
- 19 visions described in subsection (c) in order to carry out
- 20 adult education and family literacy programs under
- 21 title I more effectively.
- 22 "(2) An Indian tribe or tribal organization may re-
- 23 quest a waiver by a Secretary described in subsection
- 24 (a)(1), as appropriate, of one or more statutory or regu-
- 25 latory provisions described in subsection (c) in order to

1	carry out an Even Start family literacy program under
2	section 104(c) more effectively.
3	"(b) General Authority.—(1) Except as provided
4	in subsection (d), a Secretary described in subsection
5	(a)(1) may waive any requirement of a statute listed in
6	subsection (c), or of the regulations issued under that stat-
7	ute, for a State that requests such a waiver—
8	"(A) if, and only to the extent that, the Sec-
9	retary determines that such requirement impedes the
10	ability of the State or a subgrant recipient under
11	title I to carry out adult education and family lit-
12	eracy programs or activities in an effective manner;
13	"(B) if the State waives, or agrees to waive,
14	any similar requirements of State law;
15	"(C) if, in the case of a statewide waiver, the
16	State—
17	"(i) has provided all subgrant recipients of
18	assistance under this title I in the State with
19	notice of, and an opportunity to comment on,
20	the State's proposal to request a waiver; and
21	"(ii) has submitted the comments of such
22	recipients to the Secretary; and
23	"(D) if the State provides such information as
24	the Secretary reasonably requires in order to make
25	such determinations.

1	"(2) A Secretary shall act promptly on any request
2	submitted under paragraph (1).
3	"(3) Each waiver approved under this subsection
4	shall be for a period not to exceed five years, except that
5	a Secretary may extend such period if the Secretary deter-
6	mines that the waiver has been effective in enabling the
7	State to carry out the purpose of this Act.
8	"(c) Education Programs.—(1) The statutes sub-
9	ject to the waiver authority of the Secretary of Education
10	under this section are—
11	"(A) this Act;
12	"(B) part A of title I of the Elementary and
13	Secondary Education Act of 1965 (authorizing pro-
14	grams and activities to help disadvantaged children
15	meet high standards);
16	"(C) part B of title II of the Elementary and
17	Secondary Education Act of 1965 (Dwight D. Eisen-
18	hower Professional Development Program);
19	"(D) title VI of the Elementary and Secondary
20	Education Act of 1965 (Innovative Education Pro-
21	gram Strategies);
22	"(E) part C of title VII of the Elementary and
23	Secondary Education Act of 1965 (Emergency Im-
24	migrant Education Program);

1	"(F) the School-to-Work Opportunities Act of
2	1994, but only with the concurrence of the Secretary
3	of Labor; and
4	"(G) the Carl D. Perkins Career Preparation
5	Education Act of 1995.
6	"(2) The Secretary of Interior may waive under this
7	section the provisions of part B of the Education Amend-
8	ments of 1978.
9	"(3) The statutes subject to the waiver authority of
10	the Secretary of Labor under this section are—
11	"(A) the Job Training Partnership Act; and
12	"(B) the School-to-Work Opportunities Act of
13	1994, but only with the concurrence of the Secretary
14	of Education.
15	"(d) Waivers Not Authorized.—A Secretary may
16	not waive any statutory or regulatory requirement of the
17	programs listed in subsection (c) relating to—
18	"(1) the basic purposes or goals of the affected
19	programs;
20	"(2) maintenance of effort;
21	"(3) comparability of services;
22	"(4) the equitable participation of students at-
23	tending private schools;
24	"(5) parental participation and involvement;

1	"(6) the distribution of funds to States or to
2	local recipients;
3	"(7) the eligibility of an individual for partici-
4	pation in the affected programs;
5	"(8) public health or safety, labor standards,
6	civil rights, occupational safety and health, or envi-
7	ronmental protection; or
8	"(9) prohibitions or restrictions relating to the
9	construction of buildings or facilities.
10	"(e) Termination of Waivers.—A Secretary shall
11	periodically review the performance of any State or local
12	recipient for which the Secretary has granted a waiver
13	under this section and shall terminate such waiver if the
14	Secretary determines that the performance of the State
15	affected by the waiver has been inadequate to justify a
16	continuation of the waiver, or the State fails to waive simi-
17	lar requirements of State law in accordance with sub-
18	section $(b)(1)(B)$.
19	"DEFINITIONS
20	"Sec. 302. For the purpose of this Act—
21	"(1) the term 'adult' means an individual who
22	is 16 years of age, or beyond the age of compulsory
23	school attendance under State law, and who is not
24	enrolled, or required to be enrolled, in secondary
25	school;

1	"(2) the term 'adult education' means services
2	or instruction below the college level for adults
3	who—
4	"(A) lack sufficient education or literacy
5	skills to enable them to function effectively in
6	society; or
7	"(B) do not have a certificate of gradua-
8	tion from a school providing secondary edu-
9	cation and who have not achieved an equivalent
10	level of education;
11	"(3) the term 'community-based organization'
12	means a private nonprofit organization that is rep-
13	resentative of a community or significant segments
14	of a community and that provides education, voca-
15	tional rehabilitation, job training, or internship serv-
16	ices and programs;
17	"(4) the term 'family literacy program' means
18	a program that integrates adult education, parenting
19	education, and early childhood education into a uni-
20	fied set of services and activities for low-income fam-
21	ilies that are most in need of such services and ac-
22	tivities, and that is designed to help break the cycle
23	of intergenerational poverty and undereducation;
24	"(5) the terms 'Indian tribes' and 'tribal orga-
25	nizations' have the meaning given such terms in sec-

1	tion 3 of the Indian Self-Determination and Edu-
2	cation Assistance Act;
3	"(6) the term 'individual of limited English pro-
4	ficiency' means an adult or out-of-school youth who
5	has limited ability in speaking, reading, writing, or
6	understanding the English language and—
7	"(A) whose native language is a language
8	other than English; or
9	"(B) who lives in a family or community
10	environment where a language other than Eng-
11	lish is the dominant language;
12	"(7) the term 'institution of higher education'
13	means any such institution as defined by section
14	1201(a) of the Higher Education Act of 1965;
15	"(8) the term 'literacy' means an individual's
16	ability to read, write, and speak in English, and
17	compute and solve problems at levels of proficiency
18	necessary to function on the job and in society, to
19	achieve one's goals, and develop one's knowledge and
20	potential;
21	"(9) the term 'local educational agency' means
22	a public board of education or other public authority
23	legally constituted within a State for either adminis-
24	trative control or direction of, or to perform a serv-
25	ice function for, public elementary or secondary

- schools in a city, county, township, school district, or other political subdivision of a State, or such com-bination of school districts or counties as are recog-nized in a State as an administrative agency for its public elementary or secondary schools, except that, if there is a separate board or other legally con-stituted local authority having administrative control and direction of adult education in public schools therein, such term means such other board or authority;
 - "(10) the term 'migratory family' means a family with a migratory child as defined in section 1309(2) of the Elementary and Secondary Education Act of 1965;
 - "(11) the term 'public housing authority' means a public housing agency, as defined in 42 U.S.C. 1437a(b)(6), that participates in public housing, as defined in 42 U.S.C. 1437a(b)(1).
 - "(12) except under section 301, the term 'Secretary' means the Secretary of Education; and
 - "(13) except as provided in section 111(a)(2)(B), the term 'State' means each of the 50 States and the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Northern Mariana Islands, and the Virgin Islands.".

1	TITLE II—EFFECTIVE DATE; TRANSITION
2	EFFECTIVE DATE
3	SEC. 201. This Act shall take effect on July 1, 1996.
4	TRANSITION
5	SEC. 202. Notwithstanding any other provisions of
6	law—
7	(1) upon enactment of the Adult Education and
8	Family Literacy Reform Act of 1995, a State or
9	local recipient of funds under the Adult Education
10	Act, the Even Start Family Literacy Programs of
11	the Elementary and Secondary Education Act of
12	1965, and sections 202(c)(1)(C) and 262(c)(1)(C) of
13	the Job Training Partnership Act, as they were in
14	effect prior to the enactment of the Adult Education
15	and Family Literacy Reform Act of 1995, may use
16	any such unexpended funds to carry out services and
17	activities that are authorized by those statutes or
18	the Adult Education and Family Literacy Act; and
19	(2) a State or local recipient of funds under the
20	Adult Education and Family Literacy Act for the
21	fiscal year 1996 may use such funds to carry out
22	services and activities that are authorized by either
23	such Act or were authorized by the Adult Education
24	Act, the Even Start Family Literacy Programs of
25	the Elementary and Secondary Education Act of
26	1965 and sections $202(c)(1)(C)$ and $262(c)(1)(C)$ of

- the Job Training Partnership Act, as they were in
- 2 effect prior to the enactment of the Adult Education
- and Family Literacy Reform Act of 1995.
- 4 TITLE III—REPEALS OF OTHER ACTS
- 5 REPEALS
- 6 SEC. 301 (a) EVEN START.—Part B of title I of the
- 7 Elementary and Secondary Education Act of 1965 (20
- 8 U.S.C. 6361 et seq.) is repealed.
- 9 (b) NATIONAL LITERACY ACT.—The National Lit-
- 10 eracy Act of 1991 (20 U.S.C. 1201 et seq.) is repealed.
- 11 (c) Grants to States for Workplace and Com-
- 12 MUNITY TRANSITION TRAINING FOR INCARCERATED
- 13 YOUTH OFFENDERS.—Part E of title X of the Higher
- 14 Education Act of 1965 (20 U.S.C. 1135g) is repealed.

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